# Agenda Item 4

8<sup>th</sup>October 2014

Application Number:	14/01012/FUL
Decision Due by:	5th June 2014
Proposal:	Two storey rear extension, two velux style roof lights to side roof slope and porch to front door (Amended description)
Site Address:	117 Fairacres Road Oxford Oxfordshire; Appendix 1
Ward:	Iffley Fields Ward
Agent: Mr Steve Palr	ner Applicant: Lumar Developments Ltd
Application Called in – by Councillors –Benjamin, Williams, Hollick and Simmons	
	for the following reasons - so that it can be decided in public.

**Recommendation:**West Area planning Committee is recommended to approve the application for the following reasons and subject to and including conditions listed below.

#### Reasons:

West Area Planning Committee

- 1 The development will form an acceptable visual relationship with the existing building and local area and will not have an unacceptable effect on the current and future occupants of adjacent properties. Concerns over flooding, parking and overlooking can be dealt with by condition and the proposals therefore comply with Policies CP1, CP8 and CP10 of the adopted Oxford Local Plan 2001 2016, Policies CS11 and CS18 of the Core Strategy and Policies HP9 and HP14 of the Sites and Housing Plan.
- 2 Officers have considered carefully all objections to these proposals. Officers have come to the view, for the detailed reasons set out in the officers report, that the objections do not amount, individually or cumulatively, to a reason for refusal and that all the issues that have been raised have been adequately addressed and the relevant bodies consulted.
- 3 The Council considers that the proposal accords with the policies of the development plan as summarised below. It has taken into consideration all other material matters, including matters raised in response to consultation and publicity. Any material harm that the development would otherwise give rise to can be offset by the conditions imposed.

Conditions:

- 1 Development begun within time limit
- 2 Develop in accordance with approved plans
- 3 Materials matching
- 4 Amenity no windows to side
- 5 Sustainable drainage
- 6 Details excluded submit revised plans
- 7 Flood proofing
- 8 Floor levels

#### Main Local Plan Policies:

#### Oxford Local Plan 2001-2016 (OLP)

**CP1** - Development Proposals

**CP8** - Design Development to Relate to its Context

CP10 - Siting Development to Meet Functional Needs

#### Core Strategy (CS)

**CS11** - Flooding **CS18** - Urban design, town character, historic environment

#### Sites and Housing Plan (SHP)

MP1 - Model Policy
HP9\_ - Design, Character and Context
HP13\_ - Outdoor Space
HP14\_ - Privacy and Daylight
HP16 - Residential car parking

#### **Other Material Considerations:**

National Planning Policy Framework

**Planning Practice Guidance** 

Oxford City Council Planning Design Guide 1 – Corner Site Extensions (Design Guide1)

#### **Relevant Site History:**

74/00788/A\_H - Erection of garage and two storey extension to existing dwelling house. PER 6th September 1974.

13/01122/FUL - Erection of a two storey rear extension. Demolition of existing single storey rear garage and erection of 2 storey garage with accommodation ancillary to the dwelling house.. WDN 19th August 2013.

#### **Representations Received:**

A considerable number of comments and objections have been received. Many of these relate to the proposed subdivision of the plot and parking to the front corner of the site (elements that have now been removed from the current plans), as well as design considerations, problems of access and parking, flooding, neighbour amenity, boundary treatment and possible future use.

#### Statutory and Internal Consultees:

Local Highways Authority: Holding objection pending submission of parking plan.

Environment Agency: Refer to Standing Advice – should not have been consulted.

#### Issues:

The main issues are considered to be:

- Visual impact
- Effect on adjacent occupiers
- Flooding
- Parking

#### Officers Assessment:

#### Site description and Proposal

- 117 Fairacres Road is a detached property on a corner plot, siding onto Meadow Lane, a pedestrian and cycle route with limited vehicular access. A former garage to the rear of the plot has been demolished and the vehicular access to Meadow Lane is currently blocked and unpractical, although it would appear that this could be brought back into use without the need for consent from the Local Planning Authority.
- 2. The application as originally submitted showed extensions to the house, along with a subdivision of the plot and replacement parking to the front corner of the plot.
- 3. The subdivision of the plot and replacement parking have now been removed from the proposed plans, as has a double garage shown at the rear of the plot that was shown on one of the amended plans. The form of the extension has also been revised, with a marginally smaller footprint (now set back some 200mm further from Meadow Lane) and fully pitched roof instead of the pitched/flat roof in the original plans.

#### Visual impact

- 4. Oxford City Council requires that all new development should demonstrate high quality urban design where the siting, massing and design creates an appropriate visual relationship with the built form of the existing building and local area. The Local Development Plan provides policies to support this aim and CP1, CP8, CS18 and HP9 are key in this regard.
- 5. Oxford City Council Planning Design Guide 1 Corner Site Extensions seeks to ensure that houses on corner sites are not unbalanced by excessively wide side extensions that dominate the existing houses.
- 6. The proposed extensions would be easily visible from the public domain. The porch is relatively small in scale and the pitched roof element reflects the roof of the main house. The two storey rear extension (side extension when viewed from Meadow Lane) is set in from both flank walls and whilst somewhat bulky is considered to preserve an acceptable visual relationship with the existing house and area and to adequately reflect the aims of Design Guide 1.
- 7. Officers consider that the pitched roof design, whilst higher, is preferable to the semi flat roof approach originally submitted. Overall, and subject to a condition of planning permission to control the appearance of materials used in the build, the proposal is not considered to be materially out of character with the existing house or local area, and is therefore in accordance with Policies CP1 and CP8 of the OLP, Policy CS18 of the Core Strategy and Policy HP9 of the SHP.

#### Effect on adjacent occupiers

- 8. Oxford City Council requires development proposals to safeguard the privacy and amenities of adjoining occupiers and policies CP1 and CP10 of the OLP and Policy HS14 of the SHP support this aim.
- 9. Appendix 7 of the SHP sets out the 45 degree guidance, used to assess the effect of development on the windows of neighbouring properties.
- 10. The proposal complies with the 45-degree guidance and subject to a condition to prevent an unacceptable increase in overlooking of 115 Fairacres Road by the formation of any new side facing windows, will not have an unacceptable effect on adjacent properties and complies with Policies CP1 and CP10 of the OLP and Policy HP14 of the SHP.

#### Flooding

- 11. Policy CS11 of the Core Strategy seeks to limit the effect of development on flood risk, floodwater flows and flood water storage, and require a flood risk assessment to be prepared for applications in areas of low lying land.
- 12. The application site is within an area of low-lying land and no flood risk assessment (FRA) has been supplied. However, bearing in mind that this would have taken the form contained within the Environment Agencies

Standing Advice and related only to floor levels and consideration of flood proofing measures, it is considered that this issue can be adequately dealt with by conditions of any grant of planning permission.

13. The development will also add to the level of non-porous surfaces on the site, resulting in an increased level of rain water run-off. However the increase is relatively modest and subject to a condition to ensure the development is carried out in accordance with the principles of Sustainable urban Drainage Systems, it is considered that the proposals will not result in an unacceptable risk of flooding in accordance with Policy CS11 of the Core Strategy.

#### Parking [Varking]

- 14. Policy CP1 of the OLP states that permission will only be granted for development that is acceptable in terms of access, parking and highway safety. The Sites and Housing Plan makes it clear that different levels of parking will be suited to different areas, the design of car parking spaces is vitally important to the success of development, and that developers should have regard to current best practice. Oxfordshire County Council has published "Car parking standards for new residential developments" (parking standards) which includes detailed technical guidance on parking space dimensions and visibility, along with a guide to maximum parking provision in Appendix A.
- 15. Appendix A of the above parking standards suggests that a maximum of two parking should be provided for a house of more than one bedroom. Most of the houses on Fairacres Road provide no parking on site and the pressure for on street parking is therefore considerable. 117 has the opportunity to provide parking adjacent to Meadow Lane in the area of the previous garage and bearing in mind the proposed increase to the level of accommodation to the existing house, it is considered reasonable for any grant of planning permission to be conditional on this parking area being brought back into use.
- 16. The current proposalshows an amended access to the rear of the plot. This change was consulted on for an additional period of 14 days. However, it does not show the exact layout of the parking and for this reason, it is considered reasonable to require the submission of further details relating to parking provision to ensure these details comply with Policy CP1 of the OLP and HP 16 of the Sites and Housing Plan.

### **Conclusion:**

It is considered that the development would form an acceptable visual relationship with the existing building and local area and would not have an unacceptable effect on the current and future occupants of adjacent properties. Concerns over flooding, parking and overlooking can be dealt with by condition West Area Planning Committee is therefore recommended to approve the application. Human Rights Act 1998 Officers have considered the Human Rights Act 1998 in reaching a recommendation to grant planning permission, subject to conditions. Officers have considered the potential interference with the rights of the owners/occupiers of surrounding properties under Article 8 and/or Article 1 of the First Protocol of the Act and consider that it is proportionate.

Officers have also considered the interference with the human rights of the applicant under Article 8 and/or Article 1 of the First Protocol caused by imposing conditions. Officers consider that the conditions are necessary to protect the rights and freedoms of others and to control the use of property in accordance with the general interest. The interference is therefore justifiable and proportionate.

#### Section 17 of the Crime and Disorder Act 1998

Officers have considered, with due regard, the likely effect of the proposal on the need to reduce crime and disorder as part of the determination of this application, in accordance with section 17 of the Crime and Disorder Act 1998. In reaching a recommendation to grant planning permission, officers consider that the proposal will not undermine crime prevention or the promotion of community safety.

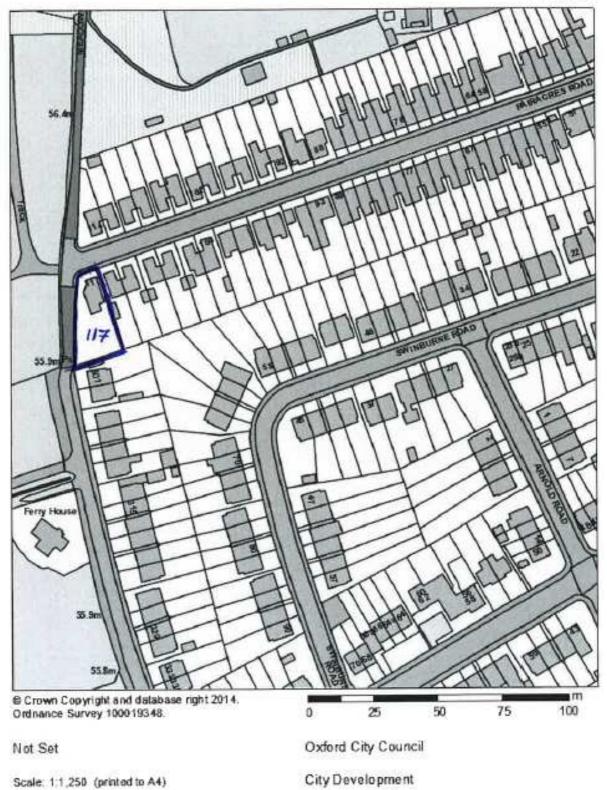
#### Background Papers: 14/01012/FUL

Contact Officer: Tim Hunter Extension: 2154 Date: 29th August 2014 Appendix 1

## 117 Fairacres Road

14/01012/FUL





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